# ENTRY POINT



**Preventing Medical Errors** At hospitals around the country, critical event teams of medical practitioners are being trained to be ready for medical emergencies, attacking the medical liability crisis by making health care safer and better.

DOI: 10.1377/hlthaff.2010.0764

# Averting Medical: Malpractice Lawsuits: Effective Medicine— Or Inadequate Cure?,

The Obama administration hopes that seven demonstrations will show that providing better and safer health care can forestall medical errors and malpractice lawsuits.

BY STEPHEN LANGEL

livia Stout had almost no heartbeat in the moments before she was born at the Fairview. Northland Medical Center in Minnesota in July 2007. The baby was in breech position, with the umbilical cord wrapped around her feet, curbing her blood and oxygen supply. This was the kind of nightmare scenario that

can produce dead or badly brain-damaged babies, devastated parents—and malpractice lawsuits.

But in this case, the Fairview Northland medical team managed to avert calamity. It employed lessons learned from practice drills to restart Olivia's heart and deliver her by cesarean section minutes after her mother's arrival at the hospital's labor and delivery unit. EXHIBIT 10

DATE 2/15/2011

HB 405

The preventive measures that ultimately saved Olivia had begun months before her mother, Dawn Stout, gave birth. Dawn, herself an employee at Fairview Northland, had been put on bed rest twenty-six weeks into her pregnancy, after several episodes of false labor. Meanwhile, a "critical event team" at the hospital had been training for some time in how best to handle emergency obstetrical cases.

When Dawn went into actual labor at thirty-three weeks, the medical team was mobilized into action even before the ambulance bearing mother and unborn baby arrived at the hospital. An ultrasound machine was readied to check for a heartbeat, and the operating room next to the labor and delivery area was prepped for use if surgery was necessary.

Richard Mayerchak, an obstetrician and family practice provider at the affiliated Fairview Princeton Clinic, quickly discerned that the key problem was a "prolapsed" umbilical cord. That meant that the cord had preceded the baby into the birth canal and had become compressed, causing the baby's heart rate to slow significantly, almost to the point of stopping. Because the baby's feet had already emerged from the womb, Mayerchak was able to relieve the pressure on the cord by pushing the baby back up the birth canal. The baby's heart resumed a normal pace. Less than five minutes later, the c-section was under way.

"Everything went smoothly, exactly as it should, exactly as it did in the training scenarios," Mayerchak reported in the hospital's employee newsletter. "Our daughter," added Olivia's father, Adam Stout, "would not be alive now" had she not been born in a hospital with such a protocol.

## Unfinished Health Reform Battle

Averting a tragic outcome for the Stout family was the first and foremost goal for the team at Fairview Northland. But in avoiding a medical malpractice lawsuit, the case underscored another truth: One way to attack the medical liability crisis

is to make health care better and safer in the first place.

Thus, the size and scope of the program has been expanded to include additional labor and delivery issues at sixteen Minnesota hospitals. This expansion is funded by a \$3 million grant from the federal Agency for Healthcare Research and Quality (AHRQ). Fairview is working alongside the Premier Healthcare Alliance and the University of Minnesota's School of Public Health on this effort.

The Fairview Northland project is one of seven state Medical Liability Reform and Patient Safety Demonstration Grants launched by the Obama administration this past June. The grants total \$25 million. Projects focus on steps to ward off lawsuits: reducing preventable instances of harm in hospitals; informing patients promptly when they've been injured; providing prompt compensation; and engaging in court-directed dispute resolution to achieve rapid settlements in cases of injury.

An underlying theme is that improved communication—among members of a medical team, between doctors and patients, and even between parties to a potential court case—will cut down on errors and litigation. "We need to move the process of resolving medical errors away from the courtroom and closer to the bedside," says William Sage, a professor of law and vice provost at the University of Texas at Austin.

The government's liability reform and patient safety grants were born partly out of the widely recognized need to combat avoidable medical errors and litigation. Patient safety is thought to have improved somewhat since *To Err Is Human*, the famed Institute of Medicine (IOM) report, estimated that 44,000–98,000 deaths occurred in U.S. hospitals in 1997 as a result of avoidable medical errors.<sup>3,4</sup>

But as papers in this issue of *Health Affairs* make clear, malpractice suits continue to exact a toll on the health care system. Michelle Mello and colleagues estimate that the annual costs to the system overall are \$54.4 billion in 2008 dollars, or 2.4 percent of total health care spending.<sup>5</sup> At the same time, malpractice appears to have a huge psychological impact on physicians that may exceed the actual financial strain. In

their analysis, Emily Carrier and colleagues find that physicians' perceptions of the threat of being sued are out of step with their actual risk of being the target of a malpractice lawsuit.<sup>6</sup>

Coming on the tail of health reform, the federal grant program was born in part out of political stalemate. For years, Republicans and Democrats have feuded over the extent of the malpractice crisis and the need for remedies. Many Republicans have long pushed for national tort reform legislation that would cap noneconomic damages and arguably curb malpractice insurance costs. Democrats—heavily dependent on political contributions from trial attorneys—have typically resisted.

In the midst of the recent health reform debate, President Barack Obama seemed to open a tiny window to possible changes, acknowledging in a September 2009 speech that "defensive medicine may be contributing to unnecessary costs." Although President Obama remained opposed to caps on damages, he nonetheless signaled that he favored some moves on malpractice that could help shore up support for health reform from the nation's physicians and perhaps even from some Republicans.

The president's preferred approach preventive medicine to ward off lawsuits-had been part of his thinking for some time, says Nancy Ann DeParle, head of the White House Office of Health Reform. As a senator, President Obama had teamed up with then-Sen. Hillary Clinton to sponsor legislation that would have established a program very similar to the AHRQ grants, seeking to improve communication and drive down the rate of preventable injuries.8 The proposed legislation was based on reforms outlined by another IOM report in 2002, Fostering Rapid Advances in Health Care: Learning from System Demonstrations.9 That report, issued in response to a request from the U.S. Department of Health and Human Services under President George W. Bush, had recommended an array of demonstration projects to lay the groundwork for broad health system reforms.

The Need For Communication
BETWEEN DOCTORS The AHRQ-administered grants now build on concepts

President Obama signaled that he favored some moves on malpractice that could help shore up support for health reform.

embraced by the 2002 IOM report and subsequent proposed legislation, including an emphasis on systems thinking, best practices, and an openness to acknowledging and rectifying errors. Stanley Davis, medical director of teamwork and simulation at Fairview Northland, says that much of the work has been focused on "team building and culture change," coupled with moving away from "the 'blame and shame' mentality" that leaves team members hesitant to discuss and learn from their errors.

As a result, the Fairview Northland system is testing such interventions as handling uterine abruption, which occurs when the placenta separates from the uterus before birth. The condition can threaten mother as well as baby and is another situation in which time is of the essence in preventing harm.

Another AHRQ grant was awarded to the Missouri-based Ascension Health System to address the elimination of errors in perinatal care and respond to any mistakes that do occur. Ascension received nearly \$3 million to train its staff on a series of best practices for certain emergencies that come up in perinatal care, such as anoxia, when a baby lacks oxygen, or shoulder dystocia, when the baby's shoulder gets stuck in the birth canal during delivery. Ascension has already developed a response for these two emergencies.

For example, when responding to dystocia, the medical staff first notes the condition, confirming the time that the baby's head was delivered. Second,

if the delivery of the shoulder fails on the first attempt, the physician communicates the problem and attempts additional maneuvers. If there is no progress after three minutes, the medical team prepares for an emergency cesarean delivery.

The virtue of having a preset bundle of appropriate responses such as this one is that it cuts down on the time it takes for the medical team to address a problem, as there is less uncertainty about the next steps they need to take. "Time is of the essence" in a perinatal emergency, observes Ann Hendrich, a registered nurse and the project's principal investigator. A baby can suffer permanent brain damage after only a few minutes without sufficient oxygen. The less time it takes a medical team to swing into action, the more likely it is that harm will be prevented and lawsuits will result.

Another AHRQ grant was issued to the University of Washington, where internist Thomas Gallagher is running a nearly \$3 million project to improve communication in a number of respects. Poor communication is "the most common cause of medical injuries," Gallagher says. For example, in a tense and emotionally charged situation such as the beginning of major surgery, members of the medical team who spot any potential problems looming may be reluctant to speak up about them. The demonstration plans to teach staff how to be more comfortable communicating under these circumstances. Additionally, Gallagher is working to improve the relationship between doctors and the hospital administration once an injury takes place. The current system is "slow and adversarial," as both sides worry about their own best interests and the likelihood of being sued by the patient, he says.

For example, under Gallagher's proposal, the quality improvement representative from the hospital would meet with the doctor's malpractice insurer after an incident, to establish a joint investigation to determine the cause and formulate a plan to prevent similar problems in the future. Then they would formulate a shared disclosure plan and compensation offer.

BETWEEN DOCTORS AND PATIENTS Another key to limiting medical malprac-

# Another key to limiting medical malpractice suits is to improve communication with patients immediately after an injury.

tice suits is to improve communication with patients immediately after an injury. This is an issue not only in hospitals, but also after the patient is discharged. To this end, the Massachusetts State Department of Public Health is using its nearly \$3 million grant from AHRQ to identify and avoid key problems that lead to medical errors and malpractice suits after the patient goes home. Much can fall through the cracks after discharge, says Alice Bonner, a registered nurse and director of the Massachusetts Office of Health and Human Services' Division of Health Care Quality. For example, a patient has an abnormal computed tomography (CT) scan and needs to see a neurologist for follow-up. But the appointment is never made, and the person comes back in six months with an invasive brain tumor.

Under its AHRQ grant, the department will focus on such problems as how best to manage a patient's medication, order follow-up tests, and refer patients to other care providers, to reduce errors in each area. As part of the demonstration, patients will be able to access their electronic health records through "portals" that will give them access to their medical information so that they, too, can take proactive steps to help manage their health and health care.

Other efforts to improve communications with patients include a project run by Timothy McDonald at the University of Illinois at Chicago (UIC) and Eric Thomas's work at the University of Texas (UT) Health Science Center. These two projects focus on communicating earlier with patients about any errors, including the immediate issuance of an apology by a doctor, hospital, or other provider for any harm done.

Issuing an apology represents a major culture shift in the medical community and will take some time to implement, Thomas says. But McDonald, grant project manager at UIC, says that such an apology, along with an explanation. is the first thing a patient wants once an error has occurred. If these are issued in the first fifteen minutes after a mistake. malpractice claims are sharply reduced, he says. McDonald also points out that acknowledging mistakes quickly also helps doctors learn from them. In contrast, an attitude of "'deny and defend' is completely inconsistent with learning from your mistakes," he says.

UIC's medical center has also experimented with making rapid settlement offers once errors are reported to patients and has found benefits to both providers and patients. In a study, it determined that when patients weren't notified immediately about errors, they tended to file suit and ultimately received only about 45 percent of damages (the rest went to cover court costs and attorneys' fees). When faster communication took place, patients received up to 80 percent of a proffered settlement. For example, in a recent settlement, the plaintiffs received 70 percent of a \$2 million payout, McDonald said.

IN SETTLEMENTS Finally, AHRQ has awarded nearly \$3 million to reduce malpractice costs through accelerated negotiations in New York. New York State's Unified Court System, which oversees the administrative business of all New York state courts, is running a project using judge-directed settlement negotiations to get earlier resolution to error-related disputes, thus saving both the court and litigants' time and money. The key difference in these settlements is that unlike in other medical malpractice suits, the same judge presides over this case from beginning to end. Here the judge ensures that only the parties who have the authority to settle are in the negotiations, in contrast to other courts, where that is not the case.

The negotiations work primarily be-

cause judges have the credibility and experience to move things along, says Judge Judy Harris Kluger, chief of policy and planning for the state's Unified Court System. By the same token, given judges' knowledge of the law and how a jury might react to a case, both plaintiffs and defendants are likely to listen when a judge proposes a settlement. Any time you get parties talking earlier, "you're immediately ahead of the game," Kluger says.

Next Steps

All of the investigators behind these grants believe that their experiments will ultimately buttress the case for changes to federal policy. AHRQ director Carolyn Clancy concurs, arguing that the demonstrations "will fundamentally give us a better evidence base" to improve patient safety and reduce both errors and lawsuits. Others are uncon-

vinced that the relatively small grant program will make much of a difference. Lisa Rickard, president of the U.S. Chamber Institute for Legal Reform, says that a small medical liability grant program will do little to alter "the status quo when it comes to medical malpractice lawsuits." She points to studies suggesting that "meaningful" tort reform, in contrast, could save from \$120 billion to as much as \$500 billion over a decade. "

Law professor and malpractice expert Sage, who is also a member of Health Affairs' editorial board, thinks that caps on noneconomic damages would be less effective than the types of changes being tested in the AHRQ grants at reducing the number of malpractice lawsuits. Most health policy experts, he says, believe that "caps on damages [are] tangential to the real problems with the malpractice system, which involve ex-

cessive numbers of medical errors, inaccessible compensation for most avoidable injuries, and a slow, expensive process of dispute resolution that is inhumane to both plaintiffs and defendants," he says. A court case involving a brain-damaged baby, such as Olivia Stout might have become, could take months to litigate and would shatter a physician's career, and-even if it produced a large award or settlement-the family would still have the lifetime burden of caring for a severely disabled individual. How much better, Sage and other malpractice experts observe, to have a healthy baby, happy parents, and a highperformance health care system prepared to avert millions more medical errors down the line.

**Stephen Langel** (slangel@projecthope.org) is a senior editor at *Health Affairs*.

### NOTES

- 1 CETT training plays key role in saving baby's life. InsideView [internal publication for employees of Fairview Northland Health Services]. 2008 Apr. p. 5–6.
- 2 U.S. Department of Health and Human Services, Agency for Healthcare Research and Quality [Internet]. Washington (DC): HHS; c2010. Press release, HHS announces patient safety and medical liability demonstration projects; 2010 Jun 11 [cited 2010 Jul 13]. Available from: http://www.hhs.gov/news/press/2010pres/06/20100611a.html
- 3 Kohn LT, Corrigan JM, Donaldson MS, editors. To err is human:

- building a safer health system. Washington (DC): National Academies Press; 2000.
- 4 Wachter RM. Patient safety at ten: unmistakable progress, troubling gaps. Health Aff (Millwood).
- 5 Mello MM, Chandra A, Gawande AA, Studdert DM. National costs of the medical liability system. Health Aff (Millwood). 2010;29 (9):1569-77.
- 6 Carrier ER, Reschovsky JD, Mello MM, Mayrell R, Katz D. Physicians' fears of malpractice lawsuits are not assuaged by tort reforms. Health Aff (Millwood). 2010;29(9):1585-92.
- 7 The White House, Office of the Press Secretary [Internet]. Washington (DC): White House; c2009. Press release, Fact sheet: patient safety and medical liability reform demonstration; 2009 Sep 17 [cited 2010 Jul 29]. Available from http://www.whitehouse.gov/the-press-office/fact-sheet-patient-safety-and-medical-liability-reform-demonstration
- 8 Clinton HR, Obama B. Making patient safety the centerpiece of medical liability reform. N Engl J Med. 2006;354(21):2205-8.
- 9 Corrigan JM, Greiner A, Erickson SM, editors. Fostering rapid advances in health care: learning

- from system demonstrations. Washington (DC): National Academies Press; 2002.
- 10 U.S. Chamber of Commerce [Internet]. Washington (DC): Chamber of Commerce; c2009. Press release, U.S. Chamber: medical liability reform must have teeth to be effective; 2009 Sep 17 [cited 2010 Aug 17]. Available from: http://library.uschamber.com/press/releases/2009/september/us-chamber-medical-liability-reform-must-have-teeth-be-effective